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                         UNITED STATES DISTRICT COURT
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                    FOR THE CENTRAL DISTRICT OF CALIFORNIA
13
    UNITED STATES OF AMERICA,
                                        No. CR 8:17-00076-CJC
14
              Plaintiff,
                                         GOVERNMENT'S OPPOSITION TO MOTION
                                         TO DISMISS
15
                   v.
                                        Hearing Date: October 13, 2020
16
    JEFFREY OLSEN,
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              Defendant.
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         Plaintiff United States of America, by and through its counsel
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    of record, the United States Attorney for the Central District of
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    California and Assistant United States Attorney Bryant Y. Yang,
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    hereby submits its opposition to the motion to dismiss filed by
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    defendant JEFFREY OLSEN ("defendant").
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This opposition is based upon the attached memorandum of points and authorities; the files and records in this case, and such further evidence and argument as the Court may permit. Dated: September 22, 2020 Respectfully submitted, NICOLA T. HANNA United States Attorney BRANDON D. FOX Assistant United States Attorney Chief, Criminal Division /s/ BRYANT Y. YANG Assistant United States Attorney Attorneys for Plaintiff UNITED STATES OF AMERICA 

TABLE OF CONTENTS

2	DESCI	RIPTI	<u>ON</u>	<u>Р</u>	AGE
3	Conte	ents			
4	MEMOI	RANDU	M OF	POINTS AND AUTHORITIES	5
5	I.	INTR	ODUCT	ION	5
6	II.	STAT	EMENT	OF FACTS	6
7	III.	ARGU	MENT.		.11
8		A.	Spee	dy Trial Act	.11
9			1.	Legal Standard	.11
10			2.	No Speedy Trial Act Violation Has Occurred	.12
11			3.	Seriousness Of The Offenses	.12
12			4.	Facts And Circumstances Leading To Dismissal	.15
13			5.	Impact Of Reprosecution On The Administration Of Justice	1 Ω
14				ouscice	• ± 9
15		В.	Sixt	h Amendment	.21
16			1.	Legal Standard	.21
17			2.	Length Of Delay	.22
18			3.	The Reason For The Delay	.23
19			4.	Defendant's Assertion Of His Right	.25
20			5.	Prejudice To Defendant	.26
21	IV.	CONC	LUSIO	N	.28
22					
23					
24					
25					
26					
27					
28					
				4	

## 1 TABLE OF AUTHORITIES 2 DESCRIPTION PAGE 3 **CASES** 4 Barker v. Wingo, 5 6 Doyle v. Law, 7 464 F. App'x 601 (9th Cir. 2011)......22 8 Harmelin v. Michigan, 9 10 McNeely v. Blanas, 11 336 F.3d 822 (9th Cir. 2003)......24 12 Taylor v. Lewis, 13 14 United States v. Arango, 15 879 F.2d 1501 (7th Cir. 1989)......18 16 United States v. Baker, 17 18 United States v. Beamon, 19 992 F.2d 1009 (9th Cir. 1993)......27 20 United States v. Christie, 2.1 22 United States v. Clymer, 23 25 F.3d (9th Cir. 1994)......14, 17, 18, 19 24 United States v. Corona-Verbera, 25 509 F.3d 1105 (9th Cir. 2007)......28 26 United States v. Diaz-Nivar, 27 28 United States v. Gregory,

# Case 8:17-cr-00076-CJC Document 92 Filed 09/22/20 Page 5 of 31 Page ID #:833

1	322 F.3d 1157 (9th Cir. 2003)passim
2	<u>United States v. Guerrero</u> ,
3	756 F.2d 1342 (9th Cir. 1984)27
4	United States v. Haj-Hamed,
5	549 F.3d 1020 (6th Cir. 2008)14
6	United States v. Hill,
7	254 F. App'x 405 (5th Cir. 2007)14
8	United States v. King,
9	483 F.3d 969 (9th Cir. 2007)22, 24
10	United States v. Krug,
11	666 F. App'x 665 (9th Cir. 2016)27
12	United States v. Lam,
13	262 F.3d 1033 (9th Cir. 2001)25
14	United States v. Lewis,
15	611 F.3d 1172 (9th Cir. 2010)13
16	United States v. Loud Hawk,
17	474 U.S. 302 (1986)
18	United States v. Ly,
19	No. CR-00-0118, 2001 WL 1456751 (N.D. Cal. Nov. 14, 2001)14, 17
20	United States v. Martinez-Alcala,
21	578 F. App'x 650 (9th Cir. 2014)
22	United States v. Medina,
23	524 F.3d 974 (9th Cir. 2008)13, 15, 16, 18
24	United States v. Myers,
25	930 F.3d 1113 (9th Cir. 2019)
26	United States v. Nance,
27	666 F.2d 353 (9th Cir. 1982)23
28	United States v. Nejdl,

# Case 8:17-cr-00076-CJC Document 92 Filed 09/22/20 Page 6 of 31 Page ID #:834

Feb. 6, 2009)
Feb. 6, 2009)
19
16, 19
24, 26
•

# 576 F.3d 1149 (10th Cir. 2009)......19 **STATUTES** 18 U.S.C. § 3161......6 18 U.S.C. § 3161(c)(1)......11 б 21 U.S.C. §§ 841(a)(1)......6, 13

Case 8:17-cr-00076-CJC Document 92 Filed 09/22/20 Page 7 of 31 Page ID #:835

### MEMORANDUM OF POINTS AND AUTHORITIES

#### I. INTRODUCTION

On July 6, 2017, a grand jury indicted defendant JEFFREY OLSEN ("defendant") on 35 counts, alleging that defendant prescribed and distributed large amounts of oxycodone, amphetamine salts, alprazolam, and hydrocodone to confidential sources, an undercover agent, and numerous addicts without a legitimate medical purpose over the course of three years. (Dkt No. 1.) After defendant requested eight continuances of the trial date, including one continuance over the objection of the government, and after substituting counsel 18 months after his initial appearance, defendant now moves for the dismissal of the indictment with prejudice based on alleged violations of the Speedy Trial Act and the Sixth Amendment.

The Court should deny the instant motion because it is premature. The time limit under the Speedy Trial Act has not yet run. Defendant cannot prospectively move to dismiss based on a violation that has not occurred. However, if the Court is inclined to dismiss the case, the Court should dismiss without prejudice. The seriousness of the drug-distribution charges, the facts and circumstances leading to the dismissal, including the COVID-19 pandemic, and the impact of reprosecution on the administration of justice all weigh in favor of dismissal without prejudice. Similarly, defendant's Sixth Amendment arguments are unpersuasive because the length of the delay in this case is not excessive and the delay is attributable to defendant's own conduct, specifically, his successive requests for continuances and his decision to substitute counsel. Moreover, defendant cannot establish actual prejudice.

#### II. STATEMENT OF FACTS

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On July 6, 2017, a grand jury indicted defendant JEFFREY OLSEN ("defendant") on 34 counts for prescribing and distributing large amounts of oxycodone, amphetamine salts, alprazolam, and hydrocodone to confidential sources, an undercover agent, and numerous addicts without a legitimate medical purpose over the course of three years. (Dkt No. 1.) The grand jury also indicted defendant on one count for providing false and fraudulent material information to the Drug Enforcement Administration ("DEA") in an application to obtain a federal controlled substance registration. (Id.) Of the 34 drugdistribution counts, 25 counts that relate to oxycodone and amphetamine salts, Schedule II controlled substances, carry a maximum penalty of 20 years. 21 U.S.C. §§ 841(a)(1), (b)(1)(C). Two counts relating to hydrocodone, then a Schedule III narcotic drug controlled substance, carry a maximum penalty of 10 years, and seven counts relating to alprazolam, a Schedule IV controlled substance, carry a maximum penalty of 5 years. Id. §§ 841(a)(1), (b)(1)(E), (b)(2). Defendant was arraigned and made his first appearance before a judicial officer of the court on July 11, 2017. (Dkt No. 10.) The Speedy Trial Act, 18 U.S.C. § 3161, originally required that the trial commence on or before September 19, 2017.

On July 11, 2017, the Court set a trial date of September 5, 2017. (Dkt No. 10.) The parties filed four stipulations to continue the trial date and, in each stipulation, the parties agreed that defendant was making the request for the continuance (Dkt Nos. 18, 20, 22, 25 ["defendant moves to continue the trial date" and "[d]efendant requests the continuance"].) Pursuant to stipulations filed by the parties, the Court continued the trial date from

September 5, 2017, to June 18, 2019. (Dkt Nos. 19, 21, 23, 26.) In the Orders, the Court found the period from September 5, 2017, to June 18, 2019, inclusive, to be excludable under the Speedy Trial Act. (Id.)

On February 21, 2019, defense counsel Courtney E. Pilchman and Anita A. Kay filed an ex parte application to withdraw as defense counsel. (Dkt No. 27.) In the application, prior counsel explained that defendant had terminated their attorney-client relationship on January 15, 2019, over 18 months after defendant's initial appearance. (Dkt No. 27, at 2.) On March 1, 2019, the Court granted the motion to withdraw and appointed the Federal Public Defender as defense counsel. (Dkt No. 28.)

The parties filed another stipulation to continue the trial date, which stated that defendant was making the request for the continuance (Dkt No. 34.) On May 16, 2019, the Court continued the trial date from June 18, 2019, to November 5, 2019. (Dkt No. 35.) The Court found the period from June 18, 2019, to November 5, 2019, inclusive, excludable under the Speedy Trial Act. (Id.)

On August 20, 2019, defendant filed an <u>ex parte</u> application to continue the trial date, which the government opposed. (Dkt No. 36.) In the application, defense counsel declared that the discovery in the case was complicated and large, involving "77,000 files which is approximately 41 GB" relating to "conduct that spans over three years," "include[ing] recordings of undercover patient visits and thousands of prescriptions for patients named in the Indictment." (<u>Id.</u> at 1.) She explained that "it was extremely difficult for [her] to review this amount of discovery and prepare for a trial," which is why the parties filed a stipulation to continue the trial from June

10, 2019, to November 5, 2019. (Id.) Defense counsel declared that 1 2 she needed additional time to "identify[] and retain[] an expert," 3 and to get the expert knowledgeable about the case. (Id. at 2.) On September 3, 2019, at the hearing on the application, the 4 government objected to a continuance and argued that the trial should 5 proceed on November 5, 2019. (Dkt No. 51, Tr. at 4-5.) Over the 6 7 government's objection, the Court granted defendant's ex parte 8 application and continued the trial date to May 5, 2020. (Dkt Nos. 9 39, 40.) The Court explained, "It's a serious case and I want to make sure she feels prepared and Mr. Olsen feels comfortable that his 10 11 counsel is prepared." (Dkt. No. 51, Tr. at 8.) The Court confirmed with defendant that he wanted to waive his right to a speedy trial: 12 "I just want to confirm with you, you realize that, sir, you have the 13 14 right to go to trial in November of this year, November 5th, 2019, and your lawyer . . . has indicated that . . . she needs time until 15 16 May of next year to be ready for trial. Are you agreeable to continuing your trial to May of next year so she can prepare?" (Id.) 17 18 Defendant replied, "Yes, I am." (Id.) The Court ordered the parties 19 to file a stipulation to move the trial date from November 5, 2019, to May 5, 2020. (Id.) On September 19, 2019, the Court issued an 20 order finding the time from November 5, 2019, to May 5, 2020, 21 22 inclusive, to excludable. (Dkt No. 42.) On March 13, 2020, the Court entered a General Order suspending 23 jury selection and jury trials scheduled to begin before April 13, 24 25 2020, because of the Coronavirus. C.D. Cal. General Order No. 20-02, In Re: Coronavirus Public Emergency, Order Concerning Jury Trials and 26 27 Other Proceedings (March 13, 2020). On April 13, 2020, the Court

entered a General Order further suspending jury selection, jury

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trials, and meetings of the grand juries until June 1, 2020. C.D.
Cal. General Order No. 20-05, In Re: Coronavirus Public Emergency,
Further Order Concerning Jury Trials and Other Proceedings (April 13,
2020). On May 28, 2020, the Court entered a General Order to
continue suspending jury selection and jury trials. C.D. Cal.
General Order No. 20-08, In Re: Coronavirus Public Emergency, Order
Concerning Phased Reopening of the Court (May 28, 2020). On August
6, 2020, the Court entered a General Order closing the Courthouse to
the public and further suspending jury selection and jury trials.
C.D. Cal. General Order No. 20-09, In Re: Coronavirus Public
Emergency, Order Concerning Phased Reopening of the Court (August 6,
2020).
     During this period when criminal jury trials were suspended, the
parties filed two stipulations to continue the trial date from May 5,
2020, to July 21, 2020, and from July 21, 2020, to October 13, 2020.
(Dkt Nos. 43, 45.) The stipulations again provide that defendant was
making the requests to continue. (Id.) The Court moved the trial
date and found the time from May 5, 2020, to October 13, 2020,
inclusive, to be excluded in computing the time within which the
trial must commence under the Speedy Trial Act. (Dkt Nos. 44, 46.)
     On August 20, 2020, the Court held a status conference hearing.
At the hearing, defense counsel stated that defendant wanted to
proceed to trial on October 13, 2020. (Dkt No. 52, Tr. at 3.) The
government argued that, pursuant to General Order 20-09 and the
Speedy Trial Act, the ends of justice would be served by a
continuance. (Id. at 4.) The Court explained that it disagreed with
the decision by the majority of the district court judges to further
suspend jury trials and that it does not believe the COVID-19
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pandemic justified a suspension of the right to a speedy trial. (<u>Id.</u> at 6-7.) The Court concluded that the forthcoming Speedy Trial Act violation is not because of the government:

"It breaks my heart that it's the Court that's saying we will not have jury trials. It breaks my heart. And I hear you. You've been ready for trial in this case a long time.

. . And the executive branch is getting punished or the charges are being dismissed."

(<u>Id.</u> at 16.) Government counsel argued that "the U.S. Attorney's Office doesn't control the Court" and cannot force the issuance of summons for jurors. (<u>Id.</u> at 16, 17.) He argued that it is "impossible . . . to have a jury trial" without the summons and that the forthcoming violation of the Speedy Trial Act is "not a result of the government or the U.S. Attorney's Office." (<u>Id.</u>) The Court agreed: "Right. It's because of the judges." (<u>Id.</u>) Later in the hearing, the Court emphasized again, "It's not the government's fault. I know the government's ready . . . ." (Id. at 20.)

On August 28, 2020, the government filed an <u>ex parte</u> application to continue the trial date to December 1, 2020. (Dkt No. 54.) On September 2, 2020, the Court denied the application and requested that the Chief Judge issue jury summons. (Dkt No. 67.) The following day, the Chief Judge issued an order denying the request for jury summons. (Dkt No. 68.) During this period, defendant filed a motion to suppress statements – over three years after his initial appearance – and two motions in limine. (Dkt Nos. 55, 58, 61.)

At a hearing on September 4, 2020, the Court stated that it would entertain a motion to dismiss for violation of defendant's speedy trial rights. On September 15, 2020, defendant filed the instant motion. (Dkt. No. 85.) Based on the above procedural

history, the Speedy Trial Act currently requires that trial commence on or before October 27, 2020.

#### III. ARGUMENT

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#### A. Speedy Trial Act

Defendant argues that the Court should dismiss the case with prejudice because of violations of the Speedy Trial Act and the Sixth Amendment. (Mot. 5-7.) Defendant is wrong. His motion is premature because the Speedy Trial Act has not been violated and, therefore, the motion should be denied. If the Court concludes otherwise and believes dismissal is appropriate, then the Court should dismiss without prejudice. The seriousness of the drug-distribution charges, the facts and circumstances leading to the dismissal, including a once-in-a-lifetime pandemic, and the impact of reprosecution on the administration of justice all counsel in favor of dismissal without prejudice.

#### 1. Legal Standard

The Speedy Trial Act generally requires that a defendant's trial commence within 70 days of the filing of the indictment or the defendant's initial court appearance, whichever is later. 18 U.S.C. § 3161(c)(1). "If a defendant is not brought to trial within the time limit required by section 3161(c) as extended by section 3161(h), the information or indictment shall be dismissed on motion of the defendant." Id. § 3162(a)(2). Whether to dismiss with or without prejudice is left to the "guided discretion of the district court." United States v. Taylor, 487 U.S. 326, 335 (1988). The statute does not prefer one remedy to the other. Id. The Speedy Trial Act enumerates three factors, "among others," that must be considered in deciding whether to dismiss with or without prejudice:

"seriousness of the offense; the facts and circumstances of the case which led to the dismissal; and the impact of a reprosecution on the administration of this chapter and on the administration of justice." 18 U.S.C. § 3162(a)(2). The defendant has the burden of proof for a motion to dismiss based on a Speedy Trial Act violation. Id.

#### 2. No Speedy Trial Act Violation Has Occurred

Defendant's motion to dismiss should be denied as premature because the Speedy Trial Act has not been violated. Defendant concedes that no such violation currently exists and that, at the earliest, the violation would occur on October 28, 2020, assuming the Court decides all pending pretrial motions. (Mot. at 4.) The Speedy Trial Act makes clear that the time limit to bring defendant to trial must run first and that a violation is a necessary condition before the Court may dismiss under the statute. 18 U.S.C. § 3162(a)(2) ("If a defendant is not brought to trial within the time limit required") (emphasis added). Defendant cannot prospectively move to dismiss a case before the time limit has expired, especially where, as defendant concedes, changed circumstances may extend the time limit. See 18 U.S.C. § 3161(h).

### 3. Seriousness Of The Offenses

If the Court is inclined to dismiss the case based on the forthcoming Speedy Trial Act violation, then the Court should dismiss without prejudice because all the statutory factors weigh in favor of permitting reprosecution. The first factor – the seriousness of the offense – militates in favor of dismissal without prejudice.

"Possession, use, and distribution of illegal drugs represent one of the greatest problems affecting the health and welfare of our population." Harmelin v. Michigan, 501 U.S. 957, 1002 (1991)

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(Kennedy, J., concurring) (quotation marks omitted). The Ninth Circuit and district courts in this circuit have held that drug distribution is a serious crime. See United States v. Medina, 524 F.3d 974, 987 (9th Cir. 2008) (affirming dismissal without prejudice pursuant to the Speedy Trial Act because the district court found conspiracy and drug-distribution charges were serious); Taylor v. Lewis, 460 F.3d 1093, 1099 (9th Cir. 2006) (affirming a "three strikes" sentence of 25 years to life because the triggering offense of possessing 0.036 grams of cocaine was a serious offense); United States v. Christie, 10-00384SOM, 2010 WL 2900371, at \*4 (D. Haw. July 20, 2010) ("The nature of the offense weighs strongly in favor of detention, as the distribution of drugs is a serious offense.") (citing United States v. Townsend, 897 F.2d 989, 994 (9th Cir. 1990)). As the Court found at the September 3, 2019 hearing, the instant case is "serious." (Dkt. No. 51, Tr. at 8.) Defendant is charged with 34 counts of prescribing and distributing controlled substances, namely, oxycodone, amphetamine salts, alprazolam, and hydrocodone. Twenty-five counts that relate to oxycodone and amphetamine salts carry a maximum penalty of 20 years, two counts relating to hydrocodone carry a maximum penalty of 10 years, and seven counts relating to alprazolam carry a maximum penalty of 5 years. §§ 841(a)(1), (b)(1)(C), (b)(1)(E), (b)(2). The maximum penalties for the charges establish the seriousness of the offenses. Medina, 524 F.3d at 987; United States v. Lewis, 611 F.3d 1172, 1180 (9th Cir. 2010) (finding six counts of intentional importation of protected species "'serious' within the context of the Speedy Trial

Act "because they carried maximum penalties of five years).

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Defendant's offenses are, in fact, more serious and reprehensible than the average drug-related offense because he abused his position of trust as a licensed physician to perpetrate his crimes. United States v. Hill, 254 F. App'x 405, 407 (5th Cir. 2007) (affirming the above-quidelines sentence of 200 months' imprisonment based, in part, on "the need for the sentence to reflect the seriousness of the offense" because "of the abuse of [the defendant's] position of trust and his medical license" and because "he was 'a drug dealer with a medical license'"). Moreover, he prescribed dangerous drugs to people whom he knew or should have known were addicts in order to line his pockets. See United States v. Rutgard, 116 F.3d 1270, 1293 (9th Cir. 1997) ("That he took advantage of vulnerable victims and abused trust was established because, in a professional medical practice, trust between patient and physician is essential . . . . "); United States v. Haj-Hamed, 549 F.3d 1020, 1025 (6th Cir. 2008) (holding that the defendant "breached the trust given to him as a physician by selling prescriptions to the most vulnerable in our population for his own profit") (quotation marks and citations omitted). Defendant's reliance on United States v. Clymer, 25 F.3d 831

Defendant's reliance on <u>United States v. Clymer</u>, 25 F.3d 831 (9th Cir. 1994), is misplaced. (Mot. at 5.) First, even in <u>Clymer</u>, the Ninth Circuit concluded that the drug offenses in the case (conspiracy to distribute and aiding and abetting the manufacture of methamphetamine) were "undoubtedly serious," which weighed against dismissal with prejudice. <u>See Clymer</u>, 25 F.3d at 831. Second, "<u>Clymer</u> is an anomaly. Persuasive, though not binding, precedent reveals that 'dismissal without prejudice is the rule' for drug offenses." <u>United States v. Ly</u>, No. CR-00-0118, 2001 WL 1456751, at

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\*3 (N.D. Cal. Nov. 14, 2001) (citing <u>United States v. Nejdl</u>, 773 F. Supp. 1288, 1298 (D. Neb. 1991)). The Supreme Court adopted this approach in <u>Taylor</u>, 487 U.S. at 343-44, reversing the decisions of the district court and Court of Appeals and dismissing a defendant's drug-related charges without prejudice because of a 15-day violation of the Speedy Trial Act.

Accordingly, the seriousness of the charged offenses supports a dismissal without prejudice.

## 4. Facts And Circumstances Leading To Dismissal

The second factor, specifically, the facts and circumstances leading to dismissal, similarly favors dismissal without prejudice.

In reviewing the circumstances of the case leading to dismissal, the absence of evidence "that the Government acted in bad faith" or of "any pattern of neglect" weighs in favor of dismissal without prejudice. Taylor, 487 U.S. at 339; United States v. White, 895 F.2d 1419 (9th Cir. 1990) (dismissal without prejudice was appropriate because "[n]o showing was made that the prosecutor acted negligently or in bad faith"). Moreover, dismissal without prejudice is appropriate where the defendant contributed to the unexcused delay or agreed to continuances leading up to the dismissal. Taylor, 487 U.S. at 339 (the defendant's "failure to appear" when the "Government was prepared to go to trial on the 69th day of the indictment-to-trial period" was "certainly relevant as 'circumstances of the case which led to the dismissal, ' and weigh[ed] heavily in favor of permitting reprosecution") (citation omitted); Medina, 524 F.3d at 981-82 (affirming dismissal without prejudice where "the continuances had been agreed to by defense counsel"); United States v. Sandoval, No. 2:05-CR-348-JCM, 2009 WL 348269, at \*1 (D. Nev. Feb. 6, 2009)

(denying motion to dismiss because the defendant "was substantially responsible for any pre-trial delay" because "[s]ix separate stipulations were filed extending the trial date at [the defendant]'s request"). Circumstances such as the brevity of the unexcludable delay and whether defendant is out on bond support dismissal without prejudice. See Medina, 524 F.3d at 987 (concluding that a violation of the Speedy Trial Act is more serious when "the defendant is in detention pending the outcome of his criminal case"). Finally, where there is no evidence of prejudice to the defendant, the government should be allowed to reprosecute. United States v. Story, 131 F.3d 150 (9th Cir. 1997) (affirming dismissal without prejudice where the defendant "suffered no actual prejudice and that some of the delay could be attributed directly to [the defendant], such as his late substitution of a lawyer").

Here, dismissal should be without prejudice because, if a violation of the Speedy Trial Act occurs, it would not have been the result of bad faith or negligence by the government. The Court has already found that "[i]t's not the government's fault. . . . [and that] the government's ready [for trial]." (Dkt No. 52, Tr. at 20.) A jury trial by October 27, 2020, is not possible because the Court is not issuing summons for jurors in light of the COVID-19 pandemic. (Dkt No. 68; see also Dkt No. 52, Tr. at 16 ("It breaks my heart that it's the Court that's saying we will not have jury trials. It breaks my heart. And I hear you. You've been ready for trial in this case a long time. . . ."). The circumstances leading up to the forthcoming Speedy Trial Act violation - a once in a lifetime worldwide pandemic that no one foresaw and the decision of the

majority of the district judges not to permit jury trials - weigh strongly in favor of dismissal without prejudice.

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Further, dismissal without prejudice is appropriate because defendant contributed to the delay and agreed to continuances leading up to the dismissal. On January 15, 2019, approximately 18 months after defendant's initial appearance, he terminated his attorneyclient relationship with prior counsel. (Dkt No. 27, at 2.) On March 1, 2019, the Court appointed the Federal Public Defender as defense counsel. (Dkt No. 28.) Defendant requested eight continuances of the trial date, including one over the objection of the government. On August 20, 2019, prior to the pandemic, defendant filed an ex parte application to continue the trial date. (Dkt No. 36.) On September 3, 2019, at the hearing on the application, the government objected to a continuance and argued that the trial should proceed on November 5, 2019. (Dkt No. 51, Tr. at 4-5.) Over the government's objection, the Court granted defendant's ex parte application and continued the trial date. (Dkt Nos. 39, 40.) Under these circumstances, where defendant contributed to the delay and requested eight continuances, dismissal should be without prejudice.

In addition, the fact that no Speedy Trial Act violation currently exists and the fact that defendant is not detained pending trial weigh in favor of dismissal without prejudice. The Speedy Trial Act has not yet been violated. Even if the Court were to dismiss the case a month after October 27, 2020, such brevity of non-excludable delay would support dismissal without prejudice. Ly, 2001 WL 1456751, at \*3 ("[W]here the violation of the Act involves months, dismissal without prejudice is the remedy most ofte[n] selected for drug cases.") (quoting Nejdl, 773 F. Supp. at 1298); Clymer, 25 F.3d

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at 832 (relying on "a delay of five months" of non-excludable delay to conclude that the case should be dismissed with prejudice); White, 895 F.2d at 1419 (citing United States v. Arango, 879 F.2d 1501, 1508 (7th Cir. 1989) and concluding that "three-month delay not per se substantial enough to justify dismissal with prejudice"). This is especially true, here, because defendant has not been detained pending trial. He has not been deprived of his liberty since his initial appearance. See Medina, 524 F.3d at 987 (affirming dismissal without prejudice even where defendant spent 21 unexcused days in detention).

More importantly, defendant has not suffered any actual prejudice to his trial preparation. (Mot. at 7.) Defendant does not claim that a material witness cannot be located or that evidence has been lost. Clymer, 25 F.3d at 832 (finding prejudice because "one of [the defendant]'s former co-defendants, who had agreed to testify on his behalf, could no longer be located"). Instead, defendant argues that he has "lived with major disruption to his employment, drain on his financial resources, subjection to public obloquy, and anxiety." (Mot. at 7.) He, however, has offered no proof of these speculative injuries and ignores the fact that he himself contributed to them by requesting eight continuances of the trial date. United States v. Loud Hawk, 474 U.S. 302, 315 (1986) ("[P]ossibility of prejudice is not sufficient to support respondents' position that their speedy trial rights were violated."). Defendant complains about effects that almost all defendants experience in a criminal case. He has not established that these harms are the direct result of the forthcoming Speedy Trial Act violation. United States v. Gregory, 322 F.3d 1157, 1163 (9th Cir. 2003) ("The prejudice with which we are concerned is

prejudice caused by the delay . . . not simply any prejudice that may have occurred before the trial date but unrelated to the fact of the delay itself."); United States v. Williams, 576 F.3d 1149, 1159 (10th Cir. 2009) ("[T]he prejudice that a defendant must establish to seek a dismissal with prejudice for a Speedy Trial Act violation must be caused by that violation."). Thus, even if true, such effects on defendant did not rise to an unfair constraint on his liberty interests and does not support dismissal with prejudice. United States v. Stewart, 390 F. App'x 657, 657-58 (9th Cir. 2010) (affirming dismissal without prejudice because "the delay did not impede [the defendant]'s ability to prepare a defense or otherwise unfairly constrain his liberty").

Accordingly, the facts and circumstances leading up to the forthcoming Speedy Trial Act violation support dismissal without prejudice.

# 5. <u>Impact Of Reprosecution On The Administration Of</u> Justice

The third factor, the impact of reprosecution on the administration of justice, weigh in favor of dismissal without prejudice.

The "most severe sanction [of dismissal with prejudice] is appropriate where . . . [the] district courts and United States Attorneys' offices have failed to recognize or implement . . . long-standing precedents." Clymer, 25 F.3d at 832. "[R]eprosecution would not negatively impact the administration of the act or of justice generally" where "there was no evidence of any intention to harass by repeated indictments and/or by delay," Story, 131 F.3d at 150, or where there was "no evidence of purposeful wrongdoing on the

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part of the prosecutor," <u>United States v. Pena-Carrillo</u>, 46 F.3d 879, 882 (9th Cir. 1995). In such cases, "[t]he purpose of deterring prosecutorial misconduct and delay would be little served by barring reprosecution in this case." Id. at 883.

Here, neither the Court nor the U.S. Attorney's Office is ignoring long-standing precedents. The Court has explained that reasonable jurists have differing opinions on whether the Speedy Trial Act permits an ends-of-justice continuance based on the COVID-19 pandemic. ((Dkt No. 51, Tr. at 9 ["[M]y position, which is disagreed to by the great majority of the judges in Downtown Los Angeles, is the [C]onstitution requires that we go forward."].) Almost every court that has addressed the impact of COVID-19 on a defendant's speedy trial right has concluded that time should be excluded in the interest of justice. See, e.g., United States v. Diaz-Nivar, No. CR 20-38-JD, 2020 WL 3848200, at \*3 (D.N.H. July 8, 2020) (collecting district court cases from multiple jurisdictions). Moreover, as stated above, the Court has determined that the government did not cause the forthcoming Speedy Trial Act violation and that the violation is not the result of bad faith or negligence. (Dkt No. 52, Tr. at 16, 20.) The delay here is also not serious or severe; indeed, the Speedy Trail Act violation has not yet even occurred.

To conclude, the Court should deny defendant's motion to dismiss because it is premature and no violation under the Speedy Trial Act has occurred. If the Court were inclined to dismiss for a violation of the Speedy Trial Act, the Court should dismiss without prejudice because defendant is charged with serious offenses, there is no evidence that the government has acted in bad faith or negligently,

defendant contributed to the delay and agreed to continuances leading up to the dismissal, and defendant has not established any actual prejudice by the forthcoming violation. "Dismissal without prejudice is not a toothless sanction: it forces the Government to obtain a new indictment if it decides to reprosecute, and it exposes the prosecution to dismissal on statute of limitations grounds. <u>Taylor</u>, 487 U.S. at 342.

#### B. Sixth Amendment

Defendant also alleges that his Sixth Amendment right to a speedy trial has been violated. (Mot. 7-8.) His argument is unavailing because the length of the delay in this case is not excessive and the delay is attributable to defendant's own conduct, specifically, his successive requests for continuances and his decision to substitute counsel. Moreover, defendant cannot establish actual prejudice.

#### 1. Legal Standard

The Sixth Amendment guarantees that "[i]n all criminal prosecutions, the accused shall enjoy the right to a speedy and public trial." Under <u>Barker v. Wingo</u>, 407 U.S. 514, 530 (1972), the courts review four factors in determining whether a defendant has been deprived of his right to a speedy trial: (1) the length of the delay; (2) the reason for the delay; (3) the defendant's assertion of his right to a speedy trial; and (4) the prejudice to the defendant. "[N]one of the four factors identified [is] either a necessary or sufficient condition to the finding of a deprivation of the right of speedy trial. Rather, they are related factors and must be considered together with such other circumstances as may be relevant." Barker, 407 U.S. at 533.

### 2. Length Of Delay

The first <u>Barker</u> factor, the length of the delay, does not weigh heavily in defendant's favor.

The length of the delay "is a threshold issue." United States v. Gregory, 322 F.3d 1157, 1161 (9th Cir. 2003). Under the Sixth Amendment, delay is measured from "the time of the indictment to the time of trial." United States v. Sears, Roebuck & Co., 877 F.2d 734, 739 (9th Cir. 1989). "Although there is no bright-line rule, courts generally have found that delays approaching one year are presumptively prejudicial" that require inquiry into the other Barker factors. Gregory, 322 F.3d at 1161-62. The length is considered in light of "the seriousness of the charges, the volume of discovery, and the [complexity of the] evidence involved." Doyle v. Law, 464 F. App'x 601, 603 (9th Cir. 2011).

Here, the length of the delay calculated from the time of the indictment to October 27, 2020, is approximately 40 months. This amount of delay is not excessive, especially in light of the seriousness of the charges, the volume of discovery, and the complexity of the evidence involved. United States v. King, 483 F.3d 969, 976 (9th Cir. 2007) (holding that "nearly two years" was "not excessive" and "d[id] not seriously weigh in [the defendant]'s favor"); Gregory, 322 F.3d at 1162 ("Given that the [22-month] delay was not excessively long . . . it does not weigh heavily in [the defendant]'s favor."). As explained above, defendant is facing 34 counts of prescribing and distributing controlled substances, namely, oxycodone, amphetamine salts, alprazolam, and hydrocodone. These counts carry maximum penalties ranging from 5 to 20 years'

imprisonment. The Court has concluded that it is a "serious" case. (Dkt. No. 51, Tr. at 8.)

As conceded by defense counsel in a prior court filing, the case involves an extraordinary volume of discovery and complicated evidence that require the retaining of an expert. The instant case involves 35 counts relating to conduct that spans over 3 years and the discovery contains approximately 77,000 files, which is about 41 GB. (Dkt No. 36.) Because these files include recordings of undercover patient visits and thousands of prescriptions for patients named, the parties had to retain experts to review and analyze the evidence. (See Id.)

More importantly, there has not been any violation of the Speedy Trial Act. The Ninth Circuit has held that "it will be an unusual case in which the time limits of the Speedy Trial Act have been met but the sixth amendment right to speedy trial has been violated."

<u>United States v. Nance</u>, 666 F.2d 353, 360 (9th Cir. 1982); United States v. Baker, 63 F.3d 1478, 1497 (9th Cir. 1995) ("Speedy Trial Act affords greater protection to a defendant's right to a speedy trial than is guaranteed by the Sixth Amendment, and therefore a trial which complies with the Act raises a strong presumption of compliance with the Constitution."). Therefore, a strong presumption of compliance with the Sixth Amendment applies to the case at hand.

As such, the length of the delay does not substantially weigh in defendant's favor.

# 3. The Reason For The Delay

The second <u>Barker</u> factor, the reason for the delay, weighs substantially against a finding that the Sixth Amendment has been violated.

"[T]he reason for the delay . . . is the focal point of the [Barker] inquiry." King, 483 F.3d at 976. "A deliberate attempt to delay the trial in order to hamper the defense should be weighted heavily against the government." Barker, 407 U.S. at 531. Whereas, "[a] more neutral reason such as negligence or overcrowded courts should be weighted less heavily." Id. "[A] valid reason, such as a missing witness, should serve to justify appropriate delay." Id. "On the other hand, delay attributable to the defendant's own acts or to tactical decisions by defense counsel will not bolster defendant's speedy trial argument." McNeely v. Blanas, 336 F.3d 822, 827 (9th Cir. 2003).

In <u>King</u>, the Ninth Circuit held that the second <u>Barker</u> factor weighed heavily against a Sixth Amendment violation. There, the district court had "granted continuances at the request of [the defendant] and his attorney." King, 483 F.3d at 976. The case was also extraordinarily complex, involving banking and identity-theft conspiracy. <u>Id</u>. The district judge even explained to the defendant his the right to a speedy, after which the defendant agreed to continuances. <u>Id</u>. Furthermore, "substituted a new attorney halfway through the proceedings, which necessarily required the judge to allow extra time for new counsel to prepare." <u>Id</u>. Under these circumstances, the Ninth Circuit held that there was no violation of the Sixth Amendment. Id. at 977.

The instant case mirrors <u>King</u> remarkably. Here, defendant requested eight continuances, including one over the objections of the government. <u>See United States v. Shetty</u>, 130 F.3d 1324, 1331 (9th Cir.1997) (reversal of conviction on speedy trial grounds not warranted where defendant stipulated to continuances); United States

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v. Tanh Huu Lam, 251 F.3d 852, 857 (9th Cir.), as amended on denial of reh'g and reh'g en banc sub nom. United States v. Lam, 262 F.3d 1033 (9th Cir. 2001) (where defense counsel asked for continuances and repeatedly stipulated to the case's complexity). This case, like King, is complex, requiring expert opinion. Like the defendant in King, defendant here substituted new counsel nearly 18 months after defendant's initial appearance, which prevented the trial from proceeding on June 10, 2019. (Dkt Nos. 27, 36.) Similar to the district court in King, the Court informed defendant of his speedy trial rights, after which defendant agreed to a continuance. (Dkt. No. 51, Tr. at 8.) Further, the Court has also held that the government is not at fault for the delay since the Court at large decided not to conduct jury trials. (Dkt No. 52, Tr. at 16, 20.) Thus, the second Barker factor substantially tilts in favor of finding no Sixth Amendment violation.

### 4. Defendant's Assertion Of His Right

The third Barker factor does not weigh in favor of defendant.

"[A] defendant's assertion of or failure to assert his right to a speedy trial is one of the factors to be considered in an inquiry into the deprivation of the [Sixth Amendment] right." Barker, 407 U.S. at 528. "[A]n improper or untimely assertion of speedy trial rights may weigh in favor of rejecting a defendant's motion to dismiss for violation of these rights, [but] the mere fact of proper, timely assertion does not warrant dismissal." United States v.

Turner, 926 F.2d 883, 889 (9th Cir. 1991). "These assertions, however, must be viewed in the light of respondents' other conduct." United States v. Loud Hawk, 474 U.S. 302, 314 (1986). Where the defendant made "successive requests for continuances" and was

"responsible for much of the delay," this factor is weighed against the defendant. Lam, 251 F.3d at 859.

As previously established, defendant was responsible for all of the delay in this case. Defendant requested eight continuances of the trial date. When the government sought to try him in November 2019, he objected and filed an ex parte application to continue the trial. Defendant also waited 18 months to substitute his prior counsel and waited over three years before filing a motion to suppress. Based on his successive requests for continuances and responsibility in causing the delay, the third <u>Barker</u> factor counsel in favor of finding no Sixth Amendment violation.

#### 5. Prejudice To Defendant

Because defendant cannot prove prejudice, the fourth <u>Barker</u> factor militates against a dismissal on Sixth Amendment grounds.

"[W]hether actual prejudice must be shown for delays caused by the government's negligence depends on the length of the delay and the facts of the case." <u>United States v. Martinez-Alcala</u>, 578 F.

App'x 650, 651 (9th Cir. 2014). "In certain extreme circumstances, 'when the delay is great and attributable to the government,' the defendant need not show prejudice." <u>United States v. Myers</u>, 930 F.3d 1113, 1120 n.5 (9th Cir. 2019) (quoting <u>Gregory</u>, 322 F.3d at 1162-63.) "Where the delay is not 'great,' on the other hand, courts may require a showing of prejudice, even where each factor weighs in favor of the defendant." <u>Martinez-Alcala</u>, 578 F. App'x at 651; <u>see also Gregory</u>, 322 F.3d at 1165 (holding that a 22-month delay did not excuse the defendant from demonstrating actual prejudice). Thus, the Court must "weigh the reasons for and the extent of the delay against

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the evidence of actual prejudice." <u>United States v. Beamon</u>, 992 F.2d 1009, 1013 (9th Cir. 1993).

Here, the delay from indictment to October 27, 2020, (about 40 months) is not great. More importantly, all of the delay is attributable to defendant. Defendant requested eight continuances up to October 13, 2020. Any delay, thereafter, is also not attributable to the government. The Court at large has determined that jury trials cannot proceed without placing prospective jurors, courtroom staff, counsel, and litigants at risk. (Dkt No. 68.) The government cannot compel the Court to issue summons for jurors. (Dkt No. 52, Tr. at 16-17.) Because the delay is attributable to defendant, defendant must still establish actual prejudice. United States v. Krug, 666 F. App'x 665, 667-68 (9th Cir. 2016) (34-month delay, with 20 months attributable to government negligence, did not relieve defendant from showing actual prejudice).

Defendant cannot show actual prejudice. He has not been detained pending trial. He alleges no loss of evidence or material witnesses. All that defendant can claim is that he has suffered "great stress and anxiety" and has not been able to prescribe controlled substances. (Mot. at 8.) However, as stated above, defendant cannot attribute these alleged prejudices to the speedy trial violation. Gregory, 322 F.3d at 1163; United States v.

Guerrero, 756 F.2d 1342, 1350 (9th Cir. 1984) (Sixth Amendment claim failed where the defendant "has not sufficiently shown any causal relationship between the delay and the unavailability of two witnesses who [the defendant] claims would have testified to being with him on the day of the robbery"). The alleged "stress and anxiety" defendant asserts resulted from the fact of his arrest, not

from any delay. <u>United States v. Simmons</u>, 536 F.2d 827, 831-32 (9th Cir. 1976) ("Conclusory allegations of general anxiety and depression are present in almost every criminal prosecution. We find nothing in the record which distinguishes the emotional strain experienced by Simmons from other criminal defendants."). Similarly, his alleged "financial instability" caused by his inability to prescribe controlled substances - a bond condition meant to protect the public - is speculative and not a result of a delay caused by the government. <u>United States v. Corona-Verbera</u>, 509 F.3d 1105, 1113 (9th Cir. 2007) (no actual prejudice where defendant offered no non-speculative proof of how defense impaired)

Accordingly, defendant must establish actual prejudice and he has failed to do so.

#### IV. CONCLUSION

For the foregoing reasons, defendant's motion to dismiss should be denied as premature because no Speedy Trial Act or Sixth Amendment violation has occurred. If the Court is inclined to dismiss the case, the Court should dismiss without prejudice.